### Minutes of the Regular Meeting of the Board of Directors of the Sunshine Fire Protection District January 10<sup>th</sup>, 2017

#### Call to Order

- The meeting was held at Fire Station #1, 311 County Rd 83, Boulder, CO 80302.
- The meeting was called to order at 7:31 PM and quorum was established.

#### **Attendance**

Board Members Present: Sam Mishkin, Gene Fischer, Alan Kirton, Jim Peacock Board Members Absent: Deirdre Damron Others Present: Rick Lansky

### **Approval of Minutes**

- Minutes from the December Board meeting were reviewed.
- Motion: To approve Board Minutes. Motion was seconded and carried unanimously

## **Treasurer's Report**

- Treasurer's Report was reviewed
- Motion: To approve Treasurer's Report. Motion was seconded and carried unanimously.
- 2016 year end was reviewed.

### **Fire Chief's Report**

- Fire Chief's report and list of calls was reviewed. Both documents are attached to the minutes.
- Fire Chief's report contained information regarding conversations between the Chiefs of Boulder Rural, Boulder Mountain, Four Mile and Sunshine regarding the possibility of Sunshine FPD and/or Four Mile FPD picking up responsibility for lower Sunshine and the Poorman area. The discussions also included the possibility of a merger between Sunshine and Four Mile FPD.
- The conversations are preliminary and subject the approval by all the affected Districts and residents

## **Other Business:**

- Rick Lansky led a discussion regarding a possible merger with Four Mile FPD and the ramifications of Sunshine FPD and/or Four Mile FPD taking responsibility for lower Sunshine and Poorman. Rick compiled a list of questions that were discussed which included budgets, financials, tax rate and tax revenue,
- Reviewed the response document to the DHSEM site visit observations. The response is due to be submitted by Jan. 12<sup>th</sup> 2017. The response document is attached to the minutes.
- The DHSEM site visit observations included an item regarding SFPD's lack of a records retention policy. In the response document SFPD committed to adopt the Records Management Manual for Special Districts created by the Colorado State Archives. Alan

### Minutes of the Regular Meeting of the Board of Directors of the Sunshine Fire Protection District January 10<sup>th</sup>, 2017

Kirton committed to review the Records Management Manual for Special Districts with the goal of adopting the manual for the Sunshine FPD records retention during the February Board Meeting.

- Board discussed an agreement between Sunshine FPD and Boulder Tree Service for the burning of slash piles in Sunshine as part of the CWPP Slash Burning project.
- <u>Motion</u>: To approve the agreement between Sunshine FPD and Boulder Tree Service to burn slash piles in Sunshine as part of the CWPP Slash Burning project.

### **Adjournment**

• With no further business, the meeting was adjourned at 9:08 PM.

Attest:

Alan Kirton, Secretary



Sunshine Fire Protection District 311 County Rd 83 Boulder, CO 80302 www.sunshine-fpd.org

#### Chief's Report, Board Meeting 01/10/2017

- 1. Discuss possible merger w/ 4Mile and/or Lower Sunshine and Poorman areas to be available. SFPD will need to assess pros/cons for the district, check operational/legal/financial feasibility, decide on how to proceed.
- 2. Four Mile will begin responding to Lower Sunshine/Poorman February 1<sup>st</sup> as part of an agreement between the four Chief's (Boulder Mountain, Four Mile, Boulder Rural, Sunshine). Data from calls will be evaluated quarterly. SFPD will discontinue responding to the Mt. Sanitas Trailhead, in turn Boulder Mountain Fire will discontinue response to lower Sunshine but continue response to Mt. Sanitas.
- 3. Two mobile radios were purchased and will arrive this week.



#### Calls , Board Meeting 01/10/2017

#### This list includes the data for the last two months as no data was provided at December board meeting

BCFD161109- 012135		3R	FICONR- Controlled Burn	FOURMILE U	11/9/2016 18:44
<u>BCFD161111-</u> 012190	3121, 3125, 3151, 3161, 4602, 4652, 4662, 5462, 5502, 5544, 5562, A11, AMRB, BES3, EMSV3, FM3, GH1, SL2, SS3	1R	FISTRR- Structure Fire	FOURMILE U	11/11/2016 14:56
BCFD161120- 012518		3R	FICONR- Controlled Burn	GOLDHILL	11/20/2016 12:25
BCFD161123- 012598		1R	EMSR- Medical Call	FOURMILE U	11/23/2016 8:06
BCFD161130- 012816	5404, 5462, A11, AMRB, GH2	1R	EMSR- Medical Call	GOLDHILL U	11/30/2016 11:30
BCFD161201- 012838		3R	FICONR- Controlled Burn	FOURMILE U	12/1/2016 9:55

BCFD161204: 012952         3R         FICONR- Controlled Burn         COURMILE         12/4/2016 20:37           BCFD161205: 012962 $^{4661}_{12, 12}, \\^{4622, 12, 12}, \\^{4MRR, 12, 12}, \\^{4MRR, 12, 12}, \\^{4MRR, 12, 12}, \\^{4662, 13069}         1R         EMSR-ControlledBurn         COURMILE         12/5/2016 3:35           BCFD161207:013069         3R         FICONR-ControlledBurn         COURMILE         12/7/2016 10:32           BCFD161208:013148         ^{4661, 12}_{AMRR, 12}         1R         EMSR-ControlledCall         COURMILE         12/8/2016 23:32           BCFD161210:013149         ^{4662, 12}_{AMRR, 12}         1R         EMSR-Call         COURMILE         12/8/2016 23:32           BCFD161210:013293         FM3,FM2         1R         EMSR-Call         COURMILE         12/10/2016 1:14           BCFD161212:013293         FM3,FM2         1R         FICONR-ControlledBurn         COURMILE         12/12/2016 20:15           BCFD161215:013349         4532,FM3         1R         FIASSR-Burn         FOURMILE         12/15/2016 15:06           BCFD161215:013444         3R         FICONR-ControlledBurn         FOURMILE         12/16/2016 14:45           BCFD161215:013444         3R         FICONR-ControlledBurn         FOURMILE         12/17/2016 9:22           BCFD1612121:-013443$	BCFD161204- 012933	4566, BR1, GH1, SS2	1R	FIALRSR- Residential Fire Alarm	SUNSHINE U	12/4/2016 12:35
BCFD161205- 012962         462, AIRA, AMRA, AMRA, AMRA, FMS         1R         EMSR- Call         FOURMILE U         12/5/2016 3:35           BCFD161207- 013069         3R         FICONR- Controlled Burn         FOURMILE U         12/7/2016 10:32           BCFD161207- 013069         4661, 4662, A11, AMRB, FM2         1R         EMSR- Medical Call         FOURMILE U         12/8/2016 23:32           BCFD161201- 013191         4662, A11, AMRB, FM2         1R         EMSR- Medical Call         FOURMILE U         12/8/2016 23:32           BCFD161210- 013191         4662, A11, AMRB, FM2         1R         EMSR- Medical Call         FOURMILE         12/10/2016 11:14           BCFD161210- 013293         FM3, FM4         1R         FIOODOR Odor Inv Outside         FOURMILE         12/12/2016 20:15           BCFD161214- 013380         GR         FICONR- Controlled Burn         FOURMILE         12/14/2016 10:03           BCFD161215- 013380         4662, FM1         1R         FIASSR- FICONR- Controlled Burn         FOURMILE         12/15/2016 15:06           BCFD161215- 013409         3R         FICONR- Controlled Burn         FOURMILE         12/16/2016 14:45           BCFD161217- 013444         3R         FICONR- Controlled Burn         FOURMILE         12/17/2016 9:22           BCFD161217- 013443         3R22, 3122, 3125, 460			3R	Controlled		12/4/2016 20:37
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		4662, A12, AMRA, AMRB,	1R	Medical		12/5/2016 3:35
BCFD161208- 013148         4662, A11, PMR         1R         EMSR- Medical Call         FOURMILE U         12/8/2016 23:32           BCFD161210- 013191         4662, A11, MRB, PM2         1R         EMSR- Medical Call         FOURMILE U         12/10/2016 1:14           BCFD161210- 013293         4662, FM4         1R         EMSR- Medical Call         FOURMILE U         12/10/2016 1:14           BCFD161212- 013293         FM3, FM4         1R         FIODOR- Odor Inv Outside         FOURMILE U         12/12/2016 20:15           BCFD161214- 0133453         AMRB, FM4         1R         FICONR- Fourmile Burn         FOURMILE U         12/14/2016 10:03           BCFD161215- 013380         4532, 4662, FM1         1R         FIASSR- Fire Assist         FOURMILE U         12/15/2016 15:06           BCFD161216- 013409         3R         FICONR- Controlled Burn         FOURMILE U         12/16/2016 14:45           BCFD161217- 013444         3R         FICONR- Controlled Burn         FOURMILE         12/17/2016 9:22           BCFD161217- 013443         3122, 4603, 5502, A11, AMRB, BES3,         1R         UNACCR- Unknown Injury Accident         FOURMILE         12/17/2016 12:44			3R	Controlled		12/7/2016 10:32
BCFD161210- 013191         A11, AMRB, FM2         1R         EMSR- Medical Call         FOURMILE U         12/10/2016 1:14           BCFD161212- 013293         FM3, FM4         1R         FIODOR- Odor Inv Outside         FOURMILE U         12/12/2016 20:15           BCFD161214- 013345         3R         FICONR- Controlled Burn         FOURMILE U         12/14/2016 10:03           BCFD161215- 013380         452, 4652, 4662, FM1         1R         FIASSR- Fire Assist         FOURMILE U         12/15/2016 15:06           BCFD161215- 013409         4532, 4662, FM1         1R         FIASSR- Fire Assist         FOURMILE U         12/15/2016 15:06           BCFD161216- 013409         3R         FICONR- Controlled Burn         FOURMILE U         12/16/2016 14:45           BCFD161217- 013444         3R         FICONR- Controlled Burn         FOURMILE U         12/17/2016 9:22           BCFD161217- 013453         3122, 4603, 5502, A11, AMRB, BES3,         1R         UNACCR- Unknown Injury Accident         FOURMILE U         12/17/2016 12:44		4662, A11, AMRB,	1R	Medical		12/8/2016 23:32
BCFD1612122         FM3, FM4         1R         Odor Inv Outside         FOURMILE U         12/12/2016 20:15           BCFD161214- 013345         3R         FICONR- Controlled Burn         FOURMILE U         12/14/2016 10:03           BCFD161215- 013380         4532, 4662, FM1         1R         FIASSR- Fire Assist         FOURMILE U         12/15/2016 15:06           BCFD161216- 013380         4662, FM1         1R         FIASSR- Fire Assist         FOURMILE U         12/15/2016 15:06           BCFD161216- 013409         3R         FICONR- Controlled Burn         FOURMILE U         12/16/2016 14:45           BCFD161217- 013444         3R         FICONR- Controlled Burn         FOURMILE U         12/17/2016 9:22           BCFD161217- 013453         3122, 4603, 5502, A11, AMRB, BES3,         1R         UNACCR- Unknown Injury Accident         FOURMILE U         12/17/2016 12:44		A11, AMRB,	1R	Medical		12/10/2016 1:14
DCFD1012144       3R       Controlled Burn       POURMILE U       12/14/2016 10:03         BCFD161215- 013380       4532, 4652, 4662, FM1       1R       FIASSR- Fire Assist       FOURMILE U       12/15/2016 15:06         BCFD161216- 013409       3R       FICONR- Controlled Burn       FOURMILE U       12/16/2016 14:45         BCFD161217- 013444       3R       FICONR- Controlled Burn       FOURMILE U       12/17/2016 9:22         BCFD161217- 013444       3R       FICONR- Controlled Burn       FOURMILE U       12/17/2016 9:22         BCFD161217- 013453       3122, 3125, 4602, 4603, 5502, A11, AMRB, BES3,       1R       UNACCR- Unknown Injury Accident       FOURMILE U       12/17/2016 12:44			1R	Odor Inv		12/12/2016 20:15
BCFD161215- 013380       4652, 4662, FM1       1R       FIASSR- Fire Assist       FOURMILE U       12/15/2016 15:06         BCFD161216- 013409       3R       FICONR- Controlled Burn       FOURMILE U       12/16/2016 14:45         BCFD161217- 013444       3R       FICONR- Controlled Burn       FOURMILE U       12/17/2016 9:22         BCFD161217- 013444       3R       FICONR- Controlled Burn       FOURMILE U       12/17/2016 9:22         BCFD161217- 013453       3122, 3125, 4602, 4603, 5502, A11, AMRB, BES3,       1R       UNACCR- Unknown Injury Accident       FOURMILE U       12/17/2016 12:44			3R	Controlled		12/14/2016 10:03
BCFD161217- 013444       3R       Controlled Burn       FOURMILE U       12/16/2016 14:45         BCFD161217- 013444       3R       FICONR- Controlled Burn       FOURMILE U       12/17/2016 9:22         BCFD161217- 013453       3122, 3125, 4602, 4603, 013453       3122, 3125, 4602, 4603, 5502, A11, AMRB, BES3,       1R       UNACCR- Unknown Injury Accident       FOURMILE U       12/17/2016 12:44		4652, 4662,	1R			12/15/2016 15:06
BCFD161217- 013444         3R         Controlled Burn         FOURMILE U         12/17/2016 9:22           BCFD161217- 013453         3122, 3125, 4602, 4603, 5502, 013453         NACCR- UNACCR- Unknown Injury Accident         FOURMILE U         12/17/2016 9:22			3R	Controlled		12/16/2016 14:45
BCFD161217- 013453         3125, 4602, 4603, 5502, A11, AMRB, BES3,         UNACCR- Unknown Alth         EOURMILE         12/17/2016         12:44			3R	Controlled		12/17/2016 9:22
SS3		3125, 4602, 4603, 5502, A11, AMRB, BES3, FM2,	1R	Unknown Injury		12/17/2016 12:44

<u>BCFD161218-</u> <u>013481</u>	A11, AMRB, BES2, BES3, FM2, FM3, SS1, SS3	1R	INACCR- Injury or Rollover	FOURMILE U	12/18/2016 8:04	
BCFD161218- 013483		3R	FICONR- Controlled Burn	SUNSHINE U	12/18/2016 9:02	
BCFD161218- 013486		3R	FIINFR- Fire Information	FOURMILE U	12/18/2016 10:28	
<u>BCFD161219-</u> 013527	3122, 3161, 4602, 4652, A11, AMRB, BES2, FM2	1R	UNACCR- Unknown Injury Accident	BOULDER COUNTY	12/19/2016 11:27	
BCFD161222- 013641	4661	1R	FISMOR- Smoke Report	Fourmile U	12/22/2016 12:11	
<u>BCFD161222-</u> 013644	4532, 4602, 4652, A11, AMRD, FM3	1R	EMSR- Medical Call	FOURMILE U	12/22/2016 13:49	
BCFD161225- 013738	5404, 5423, 5461, A13, AMRA, GH3	1R	EMSR- Medical Call	GOLDHILL	12/25/2016 9:38	
BCFD161227- 013826	4652, 5404, 5423, A11, AMRD, GH1	1R	EMSR- Medical Call	GOLDHILL U	12/27/2016 14:42	
BCFD161229- 013908	4602, A13, AMRA, FM4	1R	EMSR- Medical Call	FOURMILE U	12/29/2016 14:36	
BCFD161231- 013966	4532	3R	FIINFR- Fire Information	SUNSHINE U	12/31/2016 10:27	
<u>BCFD170104-</u> <u>000140</u>	1910, 1960, 2914, 5423, 5522, EMSV1, FRRD2, GH1, RMR3	1R	RELOSR- Rescue Lost Party	goldhill U	1/4/2017 16:34	

BCFD170105- 000177		3R	FICONR- Controlled Burn	FOURMILE U	1/5/2017 9:21
BCFD170105- 000181		3R	FICONR- Controlled Burn	FOURMILE U	1/5/2017 9:53
BCFD170105- 000184		3R	FICONR- Controlled Burn	FOURMILE U	1/5/2017 10:56
BCFD170106- 000211		3R	FICONR- Controlled Burn	FOURMILE U	1/6/2017 6:30
BCFD170106- 000220		3R	FICONR- Controlled Burn	FOURMILE U	1/6/2017 10:25
BCFD170106- 000231	4602, 4652, FM2	1R	FIODOR- Odor Inv Outside	BOULDER COUNTY	1/6/2017 13:59
BCFD170107- 000260		3R	FICONR- Controlled Burn	FOURMILE U	1/7/2017 7:54
<u>BCFD170107-</u> <u>000292</u>	2353, 4532, 5423, 5462, A6R, AMRB, BR3, GH1, SS3	1R	EMSR- Medical Call	SUNSHINE U	1/7/2017 18:58



# Summary of DHSEM Guidance Observations Sunshine Fire Protection District Response and Action Plans

Colorado Department of Homeland Security and Emergency Management (DHSEM) performed a site visit to Sunshine Fire Protection District (Sunshine FPD) on October 25, 2016. The site visit resulted in four Guidance Observations which required Sunshine FPD's response. In each case Sunshine FPD has created a corrective action plan to address the Guidance Observations. The corrective action plans and implementation dates are provided below.

Guidance Observation #1				
Area of Review:	Accounting – Cost Centers			
Applicable Programs:	All Programs			
Observations:	In the interviews conducted with the grant manager during the site visit, it was noted that the QuickBooks accounting system utilized by the District is not configured to track expenditures at the project level.			
Compliance Requirement:	44 CFR 18.20 (b) (2) Grantees and subgrantees must maintain records which adequately identify the source and application of funds provided for financially-assisted activities. These records must contain information pertaining to grant or subgrant awards and authorizations, obligations, unobligated balances, assets, liabilities, outlays or expenditures, and income.			
Risks:	Lack of proper financial and internal control over classification of expenditures may inadvertently expose the District to omitted, duplicative, or erroneous reimbursement requests.			
Recommendations:	The District should establish separate cost centers within their current accounting system for each project. It would also be beneficial to establish a written policy as a reminder to do this for future grants.			
Sunshine FPD Corrective Action Plan:	<ul> <li>Corrective Action:</li> <li>Sunshine FPD QuickBooks accounting system will be updated to track project expenditures for those projects that meet any of the following criteria:         <ol> <li>Project is funded wholly or in part by a federal, state of local government grant.</li> <li>Total project expenditure is forecasted to be greater than \$10,000.</li> </ol> </li> <li>Implementation Date:         <ol> <li>The corrective action will be put in place by March 1, 2017.</li> </ol> </li> </ul>			

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Guidance Observation #2				
Area of Review:	Expenditures – Segregation of Funding Sources			
Applicable Programs:	All Programs			
Observations:	Per our interviews conducted with the grant manager during the site visit and our review of the supporting documentation, it was noted that the District has not established separate revenue accounts to separate DHSEM grant fund income from other sources of income. While the grant manager is aware of which expenses are paid with DHSEM funds (DHSEM funds were only used to pay three expenses plus salaries and wages) the expenses were not reflected in the general ledger.			
Compliance Requirement:	44 CFR 18.20 (b) (2) Grantees and subgrantees must maintain records which adequately identify the source and application of funds provided for financially-assisted activities. These records must contain information pertaining to grant or subgrant awards and authorizations, obligations, unobligated balances, assets, liabilities, outlays or expenditures, and income.			
Risks:	Failure to properly segregate funds could lead to incorrect reporting and co-mingling of Federal awards and general funds.			
Recommendations:	It is recommended that the District establish separate revenue accounts for each grant and/or project that would distinguish DHSEM funding from other sources of income.			
Sunshine FPD Corrective Action Plan:	Corrective Action: Sunshine FPD QuickBooks accounting system currently tracks all grant income in two line items. One line item is for the fire department grants and the other line item is for Community Wildfire Prevention grants. QuickBooks will be updated to create separate line items for each grant within the two categories. These line items will capture income from each grant and will reference the corresponding projects that were funded by the grant as discussed in Guidance Observation #1. Implementation Date: The corrective action will be put in place by March 1, 2017.			

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Guidance Observation #3				
Area of Review:	Equipment & Inventory – Property Records			
Applicable Programs:	HMGP			
Observations:	While the District has not yet been invoiced for equipment purchases, two generators will be purchased with HMGP funding in the near future. Given the nature of these purchases, it was noted that the District has not yet established property records that contain the appropriate data points as required by Federal regulation.			
Compliance Requirement:	44 CFR 13.32 (d) (1) Property records must be maintained that include a description of the property, a serial number or other identification number, the source of property, who holds title, the acquisition date, and cost of the property, percentage of Federal participation in the cost of the property, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property			
Risks:	Failure to maintain property records generates legal risk for the District, and can lead to deobligation of funding. Additionally, failure to include the required data points in the inventory list or property records could lead to improper asset disposition and reimbursement of the Federal Awarding Agency, and could also lead to the theft, loss, or damage of the asset.			
Recommendations:	After the District is invoiced for the generators purchased with HMGP funding, the District should create property records which include all of the pieces of information required by 44 CFR. Any equipment purchased with DHSEM funding through future grants should be added to the property records as well.			
Sunshine FPD Corrective Action Plan:	Corrective Action: Property records will be created for all items purchased using funding from federal, state or local grants. These records will include a description of the property, a serial number or other identification number, the source of property, who holds title, the acquisition date, and cost of the property, percentage of Federal participation in the cost of the property, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property. Implementation Date: The corrective action will be put in place by March 1, 2017.			

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	Guidance Observation #4
Area of Review:	Records Retention – Policies & Procedures
Applicable Programs:	All Programs
Observations:	Per our interview with the grant manger during the site visit, it was noted that the District does not have a document outlining the records retention policy. While the District's unofficial procedure is to never delete grant documentation, this policy is not currently documented.
Compliance Requirement:	44 CFR 13.42(b) (1) Except as otherwise provided, records must be retained for three years from the starting date specified in paragraph (c) of this section. Please See <b>Attachment 4</b> – <b>Exhibit A</b> for more information on the records retention requirements for grant documentation.
Risks:	Personnel not aware of record retention policies for grants could dispose of records needed for future audits or reviews, leading to potential deobligations or questioned costs.
Recommendations:	It is recommended that the District implement records retention policies in accordance with 44 CFR, and communicate these requirements to all personnel handling grant documentation.
Sunshine FPD Corrective Action Plan:	<ul> <li>Corrective Action:</li> <li>After a preliminary review the Sunshine FPD has made the decision that that it will pursue the adoption of the Colorado Special Districts Records Management Manual. The Manual provides a comprehensive document retention schedule which Sunshine FPD assumes has been fully vetted. In terms of grants, the Manual specifies that:</li> <li>Documentation of awarded grants that are accepted by the district, including records of grant application, performance under the grant, grant contracts and agreements, annual and final performance reports.</li> <li>Retention: Duration of grant + 6 years</li> <li>Implementation Date:</li> <li>Adoption of the Colorado Special Districts Records Management Manual requires approval by the Office of the Colorado State Archives. The Secretary of the Sunshine FPD BOD will review the Special Districts Record Management Manual to ensure applicability of all sections. The State's Approval Form has a section that allows a Special District to not adopt those sections of the Retention Manual that are not applicable. The plan will be for the Sunshine FPD Board to pass a resolution to adopt the Special Districts Record Retention Manual at the February Board meeting. The Approval Request will be sent to the Office of the Colorado State Archives at that time. Once approved by the Office of the Colorado State Archives for the Special Districts Record Retention Manual at the February Board meeting. The Approval Request will be sent to the Office of the Colorado State Archives at that time. Once approved by the Office of the Colorado State Archives the Special Districts Records Retention Manual at the february Board meeting. The Approval Request will be sent to the Office of the Colorado State Archives at that time. Once approved by the Office of the Colorado State Archives the Special Districts Records Retention Manual will be formally adopted by Sunshine FPD.</li> </ul>